

# Session 3: How to Research CA Regulatory History

**SPEAKER:** 

RICHARD SCHULKE, SF LAW LIBRARY



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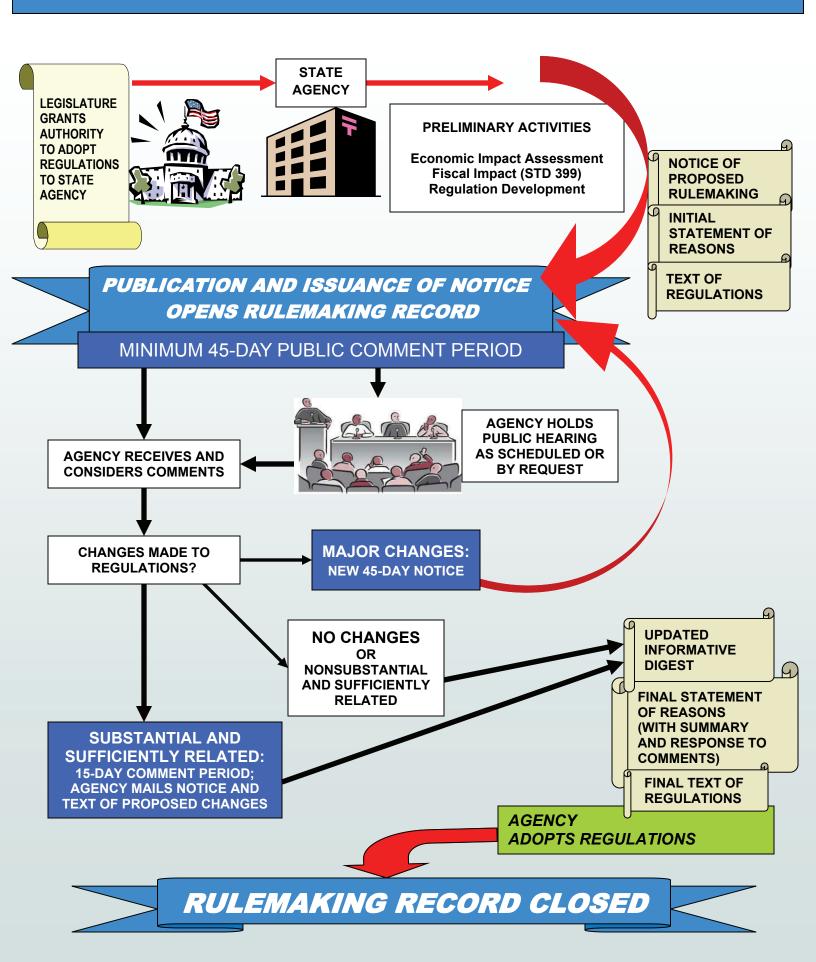


### Regular Rulemaking Process

The vast majority of regulations adopted pursuant to the Administrative Procedure Act (APA) are submitted to OAL as "regular" rulemakings. Unless a proposed rulemaking action is submitted to OAL as an "emergency" rulemaking or is exempted from the APA, the regular rulemaking process must be complied with when an agency undergoes a rulemaking action. The regular rulemaking process includes comprehensive public notice and comment requirements. It also requires that documents and information on which the rulemaking action is based are available for review and inspection. This comprehensive process is intended to further the goal of public participation in the rulemaking process and to create an adequate rulemaking record for review by OAL and the courts.

- Proposed Regulations Under Review
- Recent Actions Taken By OAL on Regulations
- Agency Links to Recently Approved Regulations
- About the Regular Rulemaking Process
- Guide to Public Participation in the Regulatory Process (PDF)
- Regular Rulemaking Process Flowchart (PDF)

# REGULAR RULEMAKING





## About the Regular Rulemaking Process

Why do agencies adopt regulations?

Are agencies required to involve the public in preliminary rulemaking activities?

What documents are needed to start the formal rulemaking process?

When does the formal rulemaking process begin?

How may the public comment on a proposed regular rulemaking action?

What if the agency makes changes to the proposed text or rulemaking documents?

What if the agency adds documents to the rulemaking record?

What does the rulemaking agency do with public comments?

What does OAL do in reviewing a regular rulemaking action?

When does an approved regulation become effective?

### Why do agencies adopt regulations?

All regulations are prompted by the identification of a "problem" that needs to be addressed by the agency through the adoption, amendment, or repeal of regulations in order to enforce or administer a statute. For example, when the Legislature enacts a new program or changes statutes governing existing programs, the Legislature often leaves it up to the agency administering the program to implement the statutory changes. In order to do so, the agency must usually adopt, amend, or repeal regulations in order to avoid use of prohibited "underground regulations."



# About the Emergency Rulemaking Process

What is the emergency rulemaking process?

What constitutes an emergency?

How does an agency demonstrate that an emergency situation exists?

How may the public comment on a proposed emergency rulemaking action?

What must the rulemaking agency submit to OAL for review in an emergency rulemaking action?

What is OAL's process for reviewing a proposed emergency rulemaking action?

What is the effective period of an approved emergency regulation?

Can an emergency regulation become permanent?

### What is the emergency rulemaking process?

The emergency rulemaking process generally includes a brief public notice period, a brief public comment period, review by OAL and an OAL decision. In addition, some agencies have requirements related to emergency rulemakings that are unique to that particular agency. The <a href="Emergency Rulemaking Flowchart">Emergency Rulemaking Flowchart</a> provides a brief overview of the different stages and timeframes of the emergency rulemaking process.

If you have specific questions about the emergency regulation process, contact the OAL Reference Attorney at (916) 323-6815 or at <a href="mailto:staff@oal.ca.gov">staff@oal.ca.gov</a>.

What constitutes an emergency?



# **Underground Regulations**

### What are they, and what do they mean to you?

State agencies, with few exceptions, are required to adopt regulations following the procedures established in the Administrative Procedure Act (APA). A regulation is defined in Government Code section 11342.600:

"Regulation means every rule, regulation, order, or standard of general application or the amendment, supplement, or revision of any rule, regulation, order, or standard adopted by any state agency to implement, interpret, or make specific the law enforced or administered by it, or to govern its procedure."

If a state agency issues, utilizes, enforces, or attempts to enforce a rule without following the APA when it is required to, the rule is called an "underground regulation." State agencies are prohibited from enforcing underground regulations.

If you believe a state agency has issued an alleged underground regulation, you can challenge the alleged underground regulation by filing a petition with the Office of Administrative Law (OAL). If your petition is accepted, OAL may issue a determination. This program is informally known as the "Chapter Two Unit," or "CTU," because OAL's regulations regarding underground regulations are found in California Code of Regulations, title 1, chapter 2.

The following links provide more information on underground regulations and how to submit a petition to OAL alleging an underground regulation.

- What must be adopted pursuant to the APA? (pdf)
- What is OAL's role in underground regulations?
- Text of Chapter 2 Regulations (pdf)
- Petition Explanation and Instructions (pdf)

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### PREFACE

Official Publication. This title is a part of the California Administrative Code. The California Administrative Code, as supplemented by the California Administrative Register, is an official publication of the State of California. It contains regulations of state agencies filed with the Secretary of State pursuant to the California Administrative Procedure Act (Government Code, Section 11370 et seq.). It consists of 24 titles.

Use as Evidence. Certain rebuttable presumptions are raised upon the filing of a regulation, or order of repeal, with the Secretary of State (Gov. Code, Section 11383). In addition a rebuttable presumption is raised upon publication that the text of the regulation printed in the code or register is the text of the regulation adopted and courts are required to take judicial notice of the contents of the code and register (Gov. Code, Section 11384).

Form. The code and register are printed in loose-leaf form so that the pages of the latter may be inserted in proper sequence into the code, which may thus be kept up to date. The register is issued at short intervals, usually weekly or biweekly. Each issue contains all regulations filed with the Secretary of State since the date of the preceding issue.

History. The California Administrative Code and the California Administrative Register make the existing body of administrative regis lations readily available to the public. The legislation authorizing them publication is the result of years of effort by many individuals and embodies the work of several sessions of the Legislature. The first prove sion in California for the central filing of administrative regulations and for their compilation and publication was made by Statutes of 1941 Chapter 628. This statute, which took effect on September 13, 1941 required all state agencies to compile their effective regulations and to file them with the Secretary of State on or before March 12, 1942. The statute also created the Codification Board and charged it with the duty of publishing the compiled regulations. The Codification Board published the 23 original titles, and Registers 1 through 9. The functions of the Codification Board were transferred to the Division of Administrative Procedure by Chapter 1425 of the Statutes of 1947. The Division of Administrative Procedure published Register 10, No. 1, and all succeed ing registers and Title 24. It is charged with the continuing duty of compilation, codification, and publication of all regulations required to be filed with the Secretary of State. Beginning with the first register printed in 1953, registers are numbered to correspond to the year in which issued, e.g., Register 53, No. 1. By Chapter 2048 of the Statutes of 1961 the Division of Administrative Procedure was designated as Office of Administrative Procedure, in the Department of Finance, and the codification function continued as one of the functions of said office.

Availability. The code and register are furnished currently by the State to the county clerk of each county or, upon his authorization, to the county law librarian or librarian of the county library. Many of the larger law libraries have them. Registers are now generally available 15 or 20 days from the closing date of a particular register and within 30 days of the filing of the regulations.

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### REFACE

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I register are furnished currently by ach county or, upon his authorization, ibrarian of the county library. Many 1em. Registers are now generally availing date of a particular register and he regulations.

Suggestions. Constructive criticism of the code and register is invited to the end that they may be made as responsive as possible to the needs of users. Address suggestions to the Office of Administrative Procedure, Room 416, Wright Building, 1209 Eighth Street, Sacramento, California.

### HOW TO CITE

Cité by title number and section number. Example: Title 17, California Administrative Code, Section 14. (Short form: 17 Cal. Adm. Code 14).

Do this even when citing material which appears in a register since material in a register is integrated into the code. You may, however, refer to a particular issue of a register. You may cite the register and issue number in short form as, for example, Cal. Adm. Reg. 59, No. 15.

### HOW TO FILE

Both code and register are loose-leaf. Insert in the code the pages from each register carefully following the instructions in the revision record appearing in such register preceding the regulations of each agency.

HOW TO USE

Finding the Regulation. The California Administrative Code is arranged by subjects. Twenty-four major parts, each indicated as a title, bring together regulations on related subjects. Within each title, in descending order, come chapter, subchapter, article, and section. In some titles there are also divisions, subdivisions and groups. Each title is independently numbered. The first section in each title is usually numbered "1." The sections, thereafter, run consecutively through the title except that gaps are left for expansion. The first page in each title is numbered "1." Pages run consecutively through a title except where omissions are shown or decimal pages are added.

(a) If you know the name of the agency whose regulations you wish to find, consult the Alphabetical Index of Agencies on page xiv. It will show you the title in which the regulations of that agency are printed and the section and page with which they begin with

(b) If you know only the general subject concerning which you desire information, consult the Table of Titles and Chapter Headings for the California Administrative Code on page viii. It will show you the general subject matter contained in each title. By noting the list of chapters and subchapters you will find the name of an agency whose regulations are likely to contain the desired material.

(c) Having found the appropriate title and chapter; consult the analysis which appears at the beginning of the title or chapter to find the number of the article or section for the heading most appropriate to the regulation for which you are looking. Occasionally, the analysis lists only articles. In other instances, the analysis contains first a list of

articles and then a detailed analysis containing both articles and sections. In some instances, you will find an analysis at the beginning of the chapter or title and an index at the end of the chapter or the title for example, the regulations of the State Board of Control and the Fish and Game Commission.

Finding the History Note. The publishers of the code intend that you shall be able to find the history of each regulation as far back at the publication dates of the various titles. For this purpose they have editorially added history notes. The note is not a part of the regulation. The history note indicates changes which have occurred since the title was originally published. A history note may appear at the end of the section in which you are interested. If not, you must look further First, see if there is a history note at the end of the preceding section (Occasionally, when two or more consecutive new sections are filed at the same time, a history note referring to both sections is placed at the end of the first one.) If still no history note covering the particular section is found, in the following order look at:

(a) The end of the first section in the article

b) The end of the first section in the chapter or subchapter

(c) The end of the first section in the title.

If there is no history note in any of these places, the regulation was in the original publication of the title unless there has been a revision of the entire article, chapter, or title. To find the original publication date or revision date of a title, see the first page of that title or the history note at the end of the first section in that title. The first page of a chapter or subchapter also frequently indicates a publication or revision date for that part of the title only.

Using the History Note. Under the provisions of the Administrative Procedure Act, Government Code, §§ 11370 to 11445, the effective date of a regulation depends upon both the manner and the date of its filing. The history note shows both how and when the specific section was filed, amended, or repealed. From the history note you can find the effective date. The history note following a regulation printed after April 29, 1950, specifies the filing date and the effective date. History, notes following a regulation printed prior to April 29, 1950, are, in general, uniform and signify the manner and date of filing and the effective date as follows:

Form of History Note

Amendment filed (date) (Register \_\_, No. \_\_).

Amendment filed (date) designated to be effective (date) under Sec. \_\_\_\_\_\_, Code (Register \_\_, No. \_\_).

Amendment filed (date) as an emergency (Register \_\_, No. \_\_).

Amendment filed (date) as an emergency designated to be effective (date) (Register ..., No. ...).

Effective Date

The regulation became effective 30 days after the date of filing (§ 11422; Gov. Code).

The regulation was filed under § 11422(a) and the effective date is governed by the statute cited.

The regulation was filed under § 11422(c) and became effective immediately upon filing.

The regulation was filed under § 11422(c) and became effective on the designated date.

A new section or repealed section carries similar notes respecting filing.

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# REFERENCE NOTE ON GATHERING HISTORICAL INFORMATION IN THE CALIFORNIA CODE OF REGULATIONS

A librarian from a law firm called because an attorney needed to research the history of section 6058 in Title 25 of the California Code of Regulations. She wanted me to compile the relevant registers so that the attorney could peruse them for legislative intent. The glitch was that there was no history note immediately following the section that she needed to research. Stumped, the librarian left it in my hands, and I assured her I would find the historical information she needed.

I began by pulling the register listed on the bottom of the page of the current regulation. This only listed the regulation as it now appeared, and offered no additional leads. I next pulled a register that was listed beneath a regulation that preceded the one I wanted by several sections. This register again printed my section as it currently appeared, but with no further leads. Remembering that we have a snapshot of the California Administrative Code from 1976, I looked up the section just to see if it was there and if it offered any insight. The regulation was in effect at that time, and it referred me to another register, but again this register had no history note and brought me no further back in time.

I next consulted *Henke's California Law Guide*. I read that:

An all but forgotten method of researching through the early Registers is the old cumulative Reference Tables that used to be published periodically. The last Reference Table was published in Register 62, No. 22 and covers the period from the original publication through Register 61, No. 16. These are tables of agency regulations by title and register with the agencies listed in the order in which they appear in the CCR. The table can be used to trace the development of the regulations of the respective agencies from the original publication through Register 61, No. 16.

Daniel W. Martin, Henke's California Law Guide § 8.03[8], 247 (8th ed., LexisNexis Matthew Bender 2006). Please see *Henke's* for information on how to obtain this information now that the Reference Tables are not published, at § 8.03[8], 247.

I located the Reference Tables in the General Preface of Title 1 (General Provisions). I did not see Title 25 listed in the Table, and the Table of Titles made clear that Title 25 was not in existence in 1962.

Curious as to what other information I could find in the General Preface, I began reading the Instructions for Use at page iii. On page iv, I found a section called "Finding the History Note," which revealed that:

The publishers of the code intend that you shall be able to find the history of each regulation as far back as the publication dates of the various titles.... A history note may appear at the end of the section in which you are interested. If not, you must look further. First, see if there is a history

note at the end of the preceding section. (Occasionally, when two or more consecutive new sections are filed at the same time, a history note referring to both sections is placed at the end of the first one.) If still no history note covering the particular section is found, in the following order look at:

- (a) The end of the first section in the article
- (b) The end of the first section in the chapter or subchapter
- (c) The end of the first section in the title.

Cal. Admin. Register 62, No. 22, p. iv. Please see this page in the Instructions for Use, included below, for additional information.

I followed the above steps, and found the history note following the first section of the subchapter. The first section of the subchapter was also useful in that it stated that the subchapter was adopted pursuant to various sections of the California Health and Safety and Government Codes, thus providing additional avenues for researching the legislative intent of the regulation.

Incidentally, the Instructions for Use do not appear in the current version of Title 1 of the CCR. For this reason, I scanned them, and am including page iv below. The entire scan is on the shared at Reference/Reference Notes/Cal Admin Register 62 No. 22.

GENERAL PREFACE (November 1962)

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### REFERENCE TABLES

(Tables of Agency Regulations by Title and Register)

Use this table, together with the filed "discards" or unbroken isters, to trace the development of the regulations of the respe agencies from original publication through Register 61, No. 16 (Au 12, 1961). Agencies are listed in the order in which they appeat the code.

### Office of Administrative Procedure

(Formerly Division of Administrative Procedure)

Title 1; Reg. 10, No. 1; Reg. 14, No. 2; Reg. 20, No. 2; Reg. 21, No. 2; Reg. No. 22; Reg. 54, No. 6; Reg. 55, No. 7; Reg. 56, No. 15; Reg. Nos. 18, 16; Reg. 59, No. 15; Reg. 61, No. 16-A; Reg. 62, No. 22.

### State Personnel Board

Title 2; Regs. 1, 2, 3, 6, 7, 9; Reg. 10, No. 8; Reg. 11, Nos. 2, 3; Reg. 12, 1, 6, 7, 9; Reg. 13, Nos. 3, 11; Reg. 14, Nos. 4, 8; Reg. 16, No. 5; 17, No. 3; Reg. 18, Nos. 5, 9; Reg. 19, No. 3; Reg. 21, No. 6; Reg. Nos. 1, 2, 3; Reg. 23, Nos. 2, 4; Reg. 24, No. 4; Reg. 25, Nos. Reg. 26, Nos. 1, 5, 7; Reg. 53, Nos. 16, 19, 21, 22; Reg. 54, Nos. 8, Reg. 55, Nos. 14, 15; Reg. 56, Nos. 12, 13, 17; Reg. 57, Nos. 8, 15, 22; Reg. 58, Nos. 1-A, 3, 5, 7, 8, 20; Reg. 59, Nos. 3, 5-A, 7, 8, 10, 13, 20-A; Reg. 60, Nos. 4, 5-A, 10, 20, 24; Reg. 61, Nos. 5, 9-A 19, 20, 23, 26-A; Reg. 62, Nos. 3, 9.

### Board of Administration of State Employees' Retirement System

Title 2; Reg. 55, No. 10 (First Publication); Reg. 55, No. 16; Reg. 56, 7; Reg. 57, Nos. 7, 18; Reg. 59, Nos. 10, 13, 14, 18, 21; Reg. 60, 15; Reg. 61, Nos. 14, 19, 21, 25, 26-A; Reg. 62, Nos. 1-B, 3, 17.

### State Board of Control

Title 2; Regs. 1, 2, 3, 4, 5, 6, 7, 8, 9; Reg. 10, Nos. 5, 7; Reg. 11, No. 8; 12, Nos. 2, 4, 10; Reg. 13, Nos. 2, 5; Reg. 14, Nos. 6, 8; Reg. 15, No. Reg. 17, No. 3; Reg. 18, Nos. 1, 5; Reg. 19, No. 1; Reg. 21, Nos. 2 Reg. 22, No. 1; Reg. 23, Nos. 5, 7; Reg. 24, Nos. 2, 3, 4, 5; Reg. Nos. 1, 3, 4; Reg. 26, Nos. 1, 3, 5; Reg. 28, Nos. 2, 5; Reg. 29, Nos. 1 Reg. 30, No. 3; Reg. 53, Nos. 1, 6, 10, 11, 18, 19, 20, 23; Reg. 54, 3, 6, 7, 10, 12, 22, 26, 27; Reg. 55, Nos. 1, 3, 9, 10, 12, 14, 16; 156, Nos. 1, 7, 8, 17, 19, 21; Reg. 57, Nos. 1, 3, 4, 8, 12, 15, 16, Reg. 58, Nos. 5, 11, 19, 20, 22; Reg. 59, Nos. 8, 10, 12, 14, 17; Reg. Nos. 2, 5, 12, 14, 15, 17-A, 18, 25; Reg. 61, Nos. 1, 2, 5, 10, 18-B.

### State Controller

Title 2; Reg. 60, No. 16 (First Publication); Reg. 61, No. 15.

24, 26-A; Reg. 62, Nos. 6, 9, 12, 16, 22,

### **Buildings and Grounds Division**

Title 2; Regs. 1, 2, 3, 4, 6, 9; Reg. 17, No. 3; Reg. 26, No. 4; Reg. 28, Nos. 2 Reg. 29, No. 1; Reg. 54, No. 14; Reg. 55, No. 14; Reg. 56, No. 22; 1 60, No. 25; Reg. 61, No. 22.

### Fairs and Expositions Division

Title 2; Reg. 4; Reg. 16, No. 2; Reg. 18, No. 1; Reg. 20, No. 3; Reg. 23, No. 2; Reg. 27, No. 4; Reg. 30, No. 5; Reg. 53, No. 22; Reg. 54, No. Reg. 55, No. 17; Reg. 57, No. 1; Reg. 58, No. 1-A; Reg. 59, No. Reg. 60, No. 25; Reg. 61, No. 24.

### Local Allocation Division (State Allocation Board)

Title 2; Regs. 1, 2, 4; Reg. 10, Nos. 1, 3, 5; Reg. 12, Nos. 2, 10; Reg. 18, No. Reg. 19, Nos. 1, 3, 6; Reg. 20, No. 1; Reg. 21, No. 5; Reg. 22, No. Reg. 23, No. 2; Reg. 24, No. 3; Reg. 26, No. 4; Reg. 29, No. 2; 30, Nos. 4, 5; Reg. 53, Nos. 17, 21, 23; Reg. 54, Nos. 4, 9, 11, 14, Reg. 55, Nos. 15, 17, 18; Reg. 57, Nos. 1, 5, 22; Reg. 58, Nos. 2, 5, 12, 18, 16, 19, 22; Reg. 59, Nos. 7, 16; Reg. 62, No. 17.

State Water Pollution Control Board

Title 23; Reg. 20, No. 6 (First Published); Reg. 55, Nos. 1, 16, 17; Reg. 56 No. 21; Reg. 57, Nos. 3, 4, 11; Reg. 59, No. 4; Reg. 60, Nos. 14, 24 Reg. 61, Nos. 2, 12, 18-B.

Regional Water Pollution Control Boards
Title 23; Reg. 60, No. 19 (First Publication).

State Building Standards Commission Title 24; Reg. 61, No. 6-B.  Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 965.6. Training Course Standards.

NOTE: Authority cited; Sections 12403.7(b) and 12457, Penal Code, Reference; Section 12403.7, Penal Code.

#### HISTORY

 Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 965.7. Collection of Fee.

NOTE: Authority cited: Sections 12403.7(b) and 12457, Penal Code. Reference: Section 12403.7, Penal Code.

### HISTORY

- 1. Amendment filed 2-24-82; designated effective 4-1-82 (Register 82, No. 9).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1. California Code of Regulations (Register 2006, No. 26).

### Article 6. Violation of Regulations

### § 966. Violation of Regulations.

NOTE: Authority cited: Sections 12403.7(a)(4)(ii) and 12457, Penal Code. Reference: Sections 12403.7, 12426, 12435, 12455, and 12456.

### HISTORY

- New Article 6 (Sections 966 through 966.2) filed 7-5-79; effective thirtieth day thereafter (Register 79, No. 27).
- Change without regulatory effect repealing article 6 (sections 966–966.2) and section filed 6–28–2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 966.1. Training Use of Tear Gas Weapons.

NOTE: Authority cited: Sections 12403.7(a)(4)(ii) and 12457, Penal Code. Reference; Sections 12403.7 and 12420.

### HISTORY

1. Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 966.2. Disposal of Self-Defense Tear Gas Weapons.

NOTE: Authority cited: Sections 12403.7(b) and 12457, Penal Code. Reference: Section 12403.7, Penal Code.

### HISTORY

 Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

# Chapter 12.3. Department of Justice Regulations for the Basic Firearms Safety Certificate Program

### Article 1. General

### § 967. Title.

NOTE: Authority cited: Sections 12800–12809, Penal Code, Reference: Sections 12800–12809, Penal Code.

### HISTORY

- 1. New chapter 12.3 (articles 1-6), article 1 (sections 967-967.05) and section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing chapter 12.3 (articles 1-6, sections 967-967.85), article 1 (sections 967-967.05) and section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 967.05. Scope.

NOTE: Authority cited: Sections 12071, 12072, 12078, 12081, 12084 and 12800-12809, Penal Code. Reference: Sections 12071, 12072, 12078, 12081, 12084 and 12800-12809, Penal Code.

### HISTORY

- 1. New section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### Article 2. Definitions

### § 967.10. Definition of Key Terms.

NOTE: Authority cited: Sections 12071, 12072, 12078, 12081 and 12800–12809, Penal Code; Reference: Sections 12001, 12021, 12021.1, 12071, 12072, 12078, 12081 and 12800–12809, Penal Code; Sections 8100 and 8103, Welfare and Institutions Code; and Title 27, Part 178.32 of the Code of Federal Regulations.

### HISTORY

- New article 2 (section 967.10) and section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing article 2 (section 967.10) and section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

## Article 3. Requirements, Qualifications, and Revocation and Denial

### § 967.15. BFSC Applicant – Lost, Stolen, Destroyed, and Replacement BFSC.

NOTE: Authority cited: Sections 12071(c)(1), 12072(a)(3)(A), 12078(c)(2) and 12800–12809, Penal Code, Reference: Sections 12071(c)(1), 12072(a)(3)(A), 12078(c)(2) and 12800–12809, Penal Code.

#### HISTORY

- New article 3 (sections 967.15–967.40) and section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing article 3 (sections 967.15–967.40) and section filed 6–28–2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 967.20. Firearms Dealer.

NOTE: Authority cited: Sections 12071(b)(8), 12072(c)(5), 12076(c)(3), 12081 and 12800–12809, Penal Code; and Title 18, Section 701, Federal Criminal Code. Reference: Sections 12071(b)(8), 12072(c)(5), 12081 and 12800–12809, Penal Code; and Title 18, Section 701, Federal Criminal Code.

### HISTORY

- 1. New section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 967.25. DOJ Certified Instructor.

NOTE: Authority cited: Sections 12803, 12805 and 12808, Penal Code. Reference: Sections 12021, 12021.1, 12803, 12805 and 12808, Penal Code; Sections 8100 and 8103, Welfare and Institutions Code; and Title 27, Part 178.32 of the Code of Federal Regulations.

### History

- 1. New section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 967.30. DOJ Course Provider.

NOTE: Authority cited: Sections 12071 and 12800-12809, Penal Code. Reference: Sections 12071 and 12800-12809, Penal Code.

### HISTORY

- 1. New section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 967.35. DOJ BFSC Employee Proxy.

NOTE: Authority cited: Sections 12071(c)(1) and 12800–12809, Penal Code. Reference: Sections 12071 and 12800–12809, Penal Code.

### HISTORY

- 1. New section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 967.40. Revocation and Denial of Certification.

NOTE: Authority cited: Sections 12803(c) and 12805(c), Penal Code. Reference: Sections 12000 and 12805(c), Penal Code; and Chapter 5 (commencing with section 11500) of Part 1 of Division 3 of Title 2 Government Code.

### HISTORY

- 1. New section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### Article 4. BFSC Test/Course Requirements

### § 967.45. DOJ Objective Test/DOJ Video Course.

NOTE: Authority cited: Sections 12072(e). 12803, 12805 and 12809, Penal Code. Reference: Sections 12803(a), 12805 and 12808, Penal Code.

### HISTORY

- New article 4 (sections 967.45–967.50) and section filed 3–30–99; operative 4–29–99 (Register 99, No. 14).
- Change without regulatory effect repealing article 4 (sections 967.45-967.50) and section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 967.50. DOJ Certified Course.

NOTE: Authority cited: Sections 12803, 12805 and 12808, Penal Code, Reference: Sections 12803, 12805 and 12808, Penal Code.

#### HISTORY

- 1. New section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1. California Code of Regulations (Register 2006, No. 26).

# Article 5. Security and Record Keeping Requirements

### § 967.55. Security.

NOTE: Authority cited: Sections 12072(e), 12803 and 12809, Penal Code. Reference: Sections 12072(e), 12803 and 12809, Penal Code.

### HISTORY

- 1. New article 5 (sections 967.55–967.60) and section filed 3–30–99; operative 4–29–99 (Register 99, No. 14).
- Change without regulatory effect repealing article 5 (sections 967.55–967.60) and section filed 6–28–2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 967.60. Record Keeping.

NOTE: Authority cited: Sections 12071(b)(8), 12071(f), 12802(a), 12804 and 12802(a), Penal Code. Reference: Sections 12071(b)(8), 12071(f), 12802(a), 12804 and 12802(a), Penal Code.

### HISTORY

- 1. New section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

# Article 6. Fees, Refunds, Replacements, and Processing Time

### § 967.65. Fees.

NOTE: Authority cited: Sections 12806 and 12809, Penal Code. Reference: Sections 12806 and 12809, Penal Code.

### HISTORY

- New article 6 (sections 967.65–967.85) and section filed 3–30–99; operative 4–29–99 (Register 99, No. 14).
- Change without regulatory effect repealing article 6 (sections 967.65–967.85) and section filed 6–28–2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 967.70. Refunds.

NOTE: Authority cited: Sections 12800–12809, Penal Code. Reference: Sections 12800–12809, Penal Code.

### HISTORY

- 1. New section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 967.75. Replacements.

NOTE: Authority cited: Section 12803, Penal Code. Reference: Sections 12800-12809, Penal Code.

### HISTORY

- 1. New section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 967.80. Application Processing Time.

NOTE: Authority cited: Sections 15376 and 15378, Government Code, Reference: Sections 15376 and 15378, Government Code.

### HISTORY

- 1. New section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 967.85. DOJ Certified Course Processing Time.

NOTE: Authority cited: Sections 15376 and 15378, Government Code. Reference: Sections 15376 and 15378, Government Code.

### HISTORY

- 1. New section filed 3-30-99; operative 4-29-99 (Register 99, No. 14).
- Change without regulatory effect repealing section filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

# Chapter 12.4. Department of Justice Regulations for Laboratory Certification and Handgun Testing

# Article 1. General: Title; Scope; Extensions for Compliance

### § 968.10. Title.

NOTE: Authority cited: Sections 12129-12131.5, Penal Code, Reference: Sections 12126-12133, Penal Code,

### HISTORY

- New chapter 12.4 (articles 1-10, sections 968.10-968.95), article 1 (sections 968.10-968.12) and section filed 6-29-2000 as an emergency; operative 6-29-2000 (Register 2000, No. 26). A Certificate of Compliance must be transmitted to OAL by 10-27-2000 or emergency language will be repealed by operation of law on the following day.
- Certificate of Compliance as to 6-29-2000 order, including amendment of section, transmitted to OAL 10-27-2000 and filed 12-12-2000 (Register 2000, No. 50).
- 3. Change without regulatory effect renumbering division 1, chapter 12.4 (articles 1–10, sections 968.10–968.99), to division 5, chapter 5 (articles 1–10, sections 4046–4074) and renumbering section 968.10 to section 4046 filed 6–28–2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 968.11. Scope.

NOTE: Authority cited: Sections 12125-12133, Penal Code. Reference: Sections 12126-12129, Penal Code.

### HISTORY

- New section filed 6-29-2000 as an emergency; operative 6-29-2000 (Register 2000, No. 26). A Certificate of Compliance must be transmitted to OAL by 10-27-2000 or emergency language will be repealed by operation of law on the following day.
- 2. Certificate of Compliance as to 6-29-2000 order transmitted to OAL 10-27-2000 and filed 12-12-2000 (Register 2000, No. 50).
- Change without regulatory effect renumbering section 968.11 to section 4047 filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### § 968.12. Extensions for Compliance.

NOTE: Authority cited: Sections 12129-12131.5, Penal Code. Reference: Sections 12129-12131.5, Penal Code.

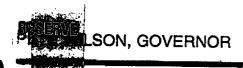
### HISTORY

- New section filed 6-29-2000 as an emergency; operative 6-29-2000 (Register 2000, No. 26). A Certificate of Compliance must be transmitted to OAL by 10-27-2000 or emergency language will be repealed by operation of law on the following day.
- Certificate of Compliance as to 6-29-2000 order transmitted to OAL 10-27-2000 and filed 12-12-2000 (Register 2000, No. 50).
- Change without regulatory effect renumbering section 968.12 to section 4048 filed 6-28-2006 pursuant to section 100, title 1, California Code of Regulations (Register 2006, No. 26).

### Article 2. Definition of Key Terms

### § 968.20. Definition of Key Terms.

NOTE: Authority cited: Sections 12126-12131.5, Penal Code. Reference: Sections 1001.6, 12021, 12071 and 12125-12133, Penal Code; Section 102(a), Corporations Code; and Chapter 44 §§ 920 et seq., Title 18 of the United States Code.





### OFFICE OF ADMINISTRATIVE LAW

# California Regulatory Notice Register

**REGISTER 98, NO. 41-Z** 

PUBLISHED WEEKLY BY THE OFFICE OF ADMINISTRATIVE LAW

OCTOBER 9, 1998

### PROPOSED ACTION ON REGULATIONS

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Time-Dated Material

|941024551009| 408-1-1-99 LINDA HEATHERLY LIBRARIAN LEGISLATIVE COUNSEL LAW LIB 401 VAN NESS AVE STE 400 SAN FRANCISCO CA 94102-455 that REDIP loans comply with these standards, the California Trade and Commerce Agency has amended the existing program regulations to clarify the permitted uses of REDIP loans and the revenue sources cities and counties can use to re-pay REDIP loans.

The foregoing is intended to constitute a "plain English" overview of the regulations proposed for adoption.

### DISCLOSURES REGARDING THE PROPOSED ACTION

The California Trade and Commerce Agency has made the following determinations:

- Mandate on local agencies and school districts: None.
- Cost savings to any state agency: None.
- Cost to any local agency or school district which must be reimbursed in accordance with Government Code sections 17500 through 17630: None.
- Other nondiscretionary cost or savings imposed on local agencies; None.
- Cost or savings in federal funding to the state: None.
- Significant adverse economic impact on business or small businesses including the ability of California businesses to compete with businesses in other states: None.
- Potential cost impact on private persons or directly affected businesses: None.
- Adoption of these regulations will (1) lead to the creation of jobs within California; (2) is unlikely to create or eliminate business within California, but will lead to the expansion of businesses currently doing business within California.
- Significant effect on housing costs: None.

### SMALL BUSINESS DETERMINATION

The California Trade and Commerce Agency has determined that the proposed regulations will facilitate the process used by the Agency to award infrastructure loans to counties and cities in rural areas. As a result of the increased funding available to cities and counties for infrastructure improvements, an expansion of some small businesses may occur.

### AVAILABILITY OF STATEMENT OF REASONS; PLAIN ENGLISH TEXT OF PROPOSED REGULATIONS; CONTACT PERSON

The California Trade and Commerce Agency has prepared an Initial Statement of Reasons (ISORs"). The rule making file, ISORs, and proposed regulations can be reviewed at the California Trade and Commerce Agency located at 801 K Street, Suite 1600, Sacramento, California 95814. Please contact Michelle Woods at (916) 324-3787 for further

information. All of the information upon which the proposed regulations are based is available from the same source.

### **ALTERNATIVES CONSIDERED**

The California Trade and Commerce Agency must determine that no alternatives considered will be more effective in carrying out the purpose of the proposed action, or be as effective and less burdensome to affected private person than the proposed regulations. Interested persons are invited to present statements or arguments concerning alternatives to the proposed regulations during the written comments period.

### CHANGES SUBSEQUENT OF PUBLIC COMMENTS

After the close of the forty-five (45) day comment period, the Agency may adopt the proposed regulations. As a result of public comment, either oral or written, that are received by the Agency regarding this proposal, the Agency may determine that changes to the proposed regulations are appropriate. If those changes are sufficiently related to the original text of the regulations, such that the public was adequately placed on notice that the changes could result from the originally proposed regulatory action, copies of the revised text will be made available to the public for a period of at least fifteen (15) days prior to presentation to the Office of Administrative Law.

# TITLE 11. DEPARTMENT OF JUSTICE

The Department of Justice ("Department") proposes to adopt the regulations described below after consideration of all comments, objections, and recommendations regarding the proposed action

### PROPOSED REGULATORY ACTION

NOTICE IS HEREBY GIVEN that the Department of Justice (DOJ) is proposing to take the action described in the Informative Digest by adding Chapter 12.3 Basic Firearms Safety Certificate (BFSC), §§ 967 through 967.85 of Division 1 Title 11 of the California Code of Regulations (CCR). These sections apply to DOJ Course Providers (and their designated proxies), DOJ Certified Instructors, individuals that apply for BFSCs, individuals that have been issued BFSCs, and California firearms dealers that are licensed pursuant to Penal Code § 12071. These entities participate in the BFSC Program pursuant to Penal Code §§ 12071, 12072, 12078, and 12800-12809. Furthermore, these proposed regulations apply to transactions that are exempt from the BFSC requirement pursuant to Penal Code § 12081.

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### **PUBLIC HEARING**

The Department will hold a public hearing to receive oral or written comments on these proposed regulations at the following time and place:

DATE: November 25, 1998

TIME: 2:00 p.m.

PLACE: Department of Justice

4949 Broadway

Sacramento, California 95820

The facility is wheelchair accessible. At the hearing, any person may present statements or arguments orally or in writing relevant to the proposed regulatory action described in the Informative Digest. The Department requests but does not require that persons who make oral comments at the hearing also submit a written copy of their testimony and notify the agency of such intent. In addition, no oral or written testimony will be accepted subsequent to this public hearing.

### WRITTEN COMMENT PERIOD

Any interested person, or his or her authorized representative, may submit written comments relevant to this proposed regulatory action to the Department of Justice. The written comment period closes at 5:00 pm on November 25, 1998. The Department will only consider comments received at the office of the Department of Justice by that time, submit comments to:

Mike Case
Department of Justice—Firearms Program
Basic Firearms Safety Certificate Program
4949 Broadway
Sacramento, CA 95820
e-mail casem@hdcdojnet.state.ca.us
Fax: (916) 227-3744

The official record of the rulemaking procedure will be closed at 5:00 p.m. following the conclusion of the public hearing on November 26, 1998. Written comments received after 5:00 p.m. on November 26, 1998, will not be considered unless an extension of time in which to receive written comments is announced at the public hearing.

### AUTHORITY AND REFERENCE

Pursuant to the authority vested by Penal Code §§ 12800–12809, and to implement, interpret or make specific Penal Code §§ 12071, 12072, 12078, 12081, and 12800–12809, the Department is considering amendments to Division 1, of Title 11 of the California Code of Regulations as follows:

### INFORMATIVE DIGEST

Pursuant to Penal Code §§ 12071 and 12072, no handgun shall be delivered in California unless the purchaser, transferee, or person being loaned the firearm presents to the firearms dealer a Basic

Firearms Safety Certificate. Exceptions to this requirement are transactions listed in Penal Code § 12081. The legislative intent of the BFSC program is to help eliminate the potential for accidental deaths and injuries caused by the unsafe handling and storage of handguns, particularly those involving children. Existing law requires the Department of Justice (DOJ) to develop, implement, and administer the BFSC Program. The Department certifies DOJ Certified Instructors and DOJ Course Providers to issue BFSCs to individuals. Individuals may obtain BFSCs by three separate routes: 1) Completing the DOJ Video Course, 2) Successfully passing a DOJ Objective Test; or, 3) Enrolling in and successfully passing a DOJ Certified Course.

Section 967, names the title of these proposed regulations.

Section 967.5, states that DOJ Course Providers (and their designated proxies), DOJ Certified Instructors, firearms dealers, and BFSC applicants are affected by the proposed regulations.

Section 967.10, subdivisions (a) through (w), provide the definition of the key terms to those subject to the proposed regulations and helps ensure that the proposed regulations will be interpreted uniformly. The key terms so defined are as follows: basic firearms eligibility check (BFEC), Basic Firearms Safety Certificate (BFSC); BFSC applicant; BFSC Exemption; BFSC holder; BFSC Workbook; California Driver License (CDL); Centralized List; Certificate of Eligibility (COE); Dealer Record of Sale (DROS); Department (DOJ); Department of Motor Vehicle Identification (DMV ID); DOJ BFSC Employee Proxy; DOJ BFSC Roster; DOJ Certified Course; DOJ Certified Instructor; DOJ Course Provider; DOJ Objective Test; DOJ Video Course; DROS Entry System (DES); firearms dealer; handgun; and, immediate family member.

Section 967.15, provides that the BFSC applicant must be 21 years old (with immediate family member exception) and must present a California Drivers License (CDL) or California Identification Card (DMV ID). Furthermore, this regulation specifies reporting requirements if a BFSC is lost, stolen, or destroyed. It also provides how to obtain a replacement BFSC.

Section 967.20, provides that firearms dealers licensed pursuant to Penal Code § 12071, must verify the identity and age of persons presenting a BFSC or BFSC exemption document before a handgun transaction can begin. The BFSC number (as identified on the certificate) or BFSC exemption code, as identified in this proposed regulation, must then be submitted to the Department through the Dealer Record of Sale (DROS) Entry System (DES). Furthermore, this

proposed regulation requires firearms dealers to keep a copy of all BFSC exemption documents for three years.

Section 967.25, provides that an individual may qualify as a DOJ Certified Instructor if he or she received prior certification from a nationally recognized organization or entity that fosters safety in firearms. This proposed regulation defines the specified qualification criteria that must be met, as follows: California Department of Consumer Affairs—firearms instructor; California Department of Fish and Game-Hunting Safety Instructor; Director of Civilian Marksmanship-Instructor and/or Rangemaster; Federal Bureau of Investigation-Certified Rangemaster and/or Firearm Instructor; Federal Law Enforcement Training Center-Firearms Instructor Training Program and/or Rangemaster; Gun Manufacturer's Training-Instructor and/or Rangemaster (Armorer courses are not sufficient); United States Military-Military Occupational Specialty as marksmanship and/or firearm instructor (assignment as a Range Officer or Safety Officer are not sufficient); National Rifle Association—Certified Instructor, Law Enforcement Instructor, Rangemaster, and/or Training Counselor; California Commission of Peace Officer Standards and Training-Firearms Instructor and/or Rangemaster; and, Authorization from a State of California accredited school to teach a firearm training course-Firearm Instructor and/or Rangemaster. Additionally, in order to administer a DOJ Objective Test, DOJ Video Course, or DOJ Certified Course, this proposed regulation requires the submission of an application that includes: the applicant's name; date of birth; business address; home address; appropriate telephone numbers; documentation of qualification criteria; the applicant's signature; and date of application. The DOJ Certified Instructor certificate expires three years from the date of certification; for renewal, an application with the same requirements as the initial application must be submitted. The DOJ Certified Instructor must not be prohibited from obtaining a firearm and must obtain a Certificate of Eligibility or pass a basic firearms eligibility check. This proposed regulation also provides for the cancellation of the certification if at any time the DOJ Certified Instructor is prohibited from acquiring or possessing a firearm.

Additionally, this proposed regulation allows the DOJ Certified Instructor to submit a basic firearms safety course for certification as a DOJ Certified Course. The DOJ Certified Instructor must give the BFSC test/courses in an area with a physical environment conducive to taking a test or completing a course. Furthermore, when a BFSC applicant passes a DOJ Objective Test or completes a DOJ Video Course or DOJ Certified Course, the DOJ Certified Instructor shall immediately issue a BFSC by:

verifying the identity and age of the person from a CDL or DMV ID; filling out the BFSC with identifying information from the BFSC applicant's CDL or DMV ID; and, requiring the BFSC applicant to sign and date the BFSC.

Section 967.30, provides that a firearms dealer licensed pursuant to Penal Code § 12071 is eligible to be a DOJ Course Provider. In order to administer a DOJ Objective Test or a DOJ Video Course, this proposed regulation requires the submission of an application that includes: the firearms dealer name; dealership name; dealership physical address; dealership mailing address; appropriate telephone numbers; the Centralized List firearms dealer number; the applicant's signature; and, the application date. The DOJ Course Provider certificate expires three years from the date of certification; for renewal, an application with the same requirements as the initial application must be submitted. In addition, this proposed regulation provides that the DOJ Course Provider certification will be canceled if the DOJ Course Provider is no longer on the Centralized List of firearms dealers.

This proposed regulation also requires the DOJ Course Provider to give the BFSC test/course in an area with a physical environment conducive to taking a test or completing a course. Furthermore, when a BFSC applicant passes or completes a BFSC test or course, respectively, the DOJ Course Provider shall immediately issue a BFSC by: verifying the identity and age of the person, from the BFSC applicant's CDL or DMV ID; filling out the BFSC with identifying information from the BFSC applicant's CDL or DMV ID, and, requiring the BFSC applicant to sign and date the BFSC.

Section 967.35, provides for a DOJ Course Provider to designate his or her employee(s) to administer the functions of the BFSC program and give the DOJ Objective Test and/or the DOJ Video Course upon completing an agreement that includes: dealership name; Centralized List firearms dealer number, dealership physical address; dealership mailing address; appropriate telephone numbers; the name of the DOJ Course Provider and DOJ BFSC Employee Proxy; and a signed and dated declaration of compliance with the Dangerous Weapons' Control Law statutes and related regulations by both the DOJ Course Provider and his or her designated DOJ BFSC Employee Proxy. Furthermore, this regulation provides for cancellation of the agreement and provides that the DOJ Course Provider is responsible for ensuring compliance with the Dangerous Weapons' Control Law statutes and related regulations.

Section 967.40, indicates that any DOJ Certified Instructor, DOJ Course Provider, or designated DOJ BFSC Employee Proxy may be denied, revoked,

suspended, or placed on probation for failing to comply with the Dangerous Weapons' Control Law commencing with Penal Code § 12000 or related regulations. Furthermore, all procedures and hearings related to the revocation of DOJ Certified Instructors, DOJ Course Providers, and designated DOJ BFSC Employee Proxies will be conducted through the Office of Administrative Hearings.

Section 967.45, provides that in order to obtain a BFSC by completing a DOJ Video Course a BFSC applicant shall be provided with the BFSC Workbook for reference and be attentive during the entire DOJ Video Course. Furthermore, this proposed section sets forth the requirements for taking and passing a DOJ Objective Test, including: which materials may be used for study, that a BFSC applicant may not use notes, materials, or cheat during the test, and, that at least 23 out of 30 questions must be answered correctly

Section 967.50, provides that in order to obtain a BFSC by completing a DOJ Certified Course, a BFSC applicant shall be provided with the BFSC Workbook for reference and meet all the DOJ Certified Course requirements as established by the DOJ Certified Instructor.

Additionally, in order to obtain approval from the Department to use an existing course, a DOJ Certified Instructor must submit an application in a specified format that includes: the DOJ Certified Instructor's name; name of course, mailing address, appropriate telephone numbers; and, the completion of a minimum qualifications checklist that corresponds with an outline or lesson plan, that is submitted with the application. The DOJ Certified Course certificate expires five years from the date of certification; for renewal, an application with the same requirements as the initial application must be submitted The DOJ Certified Course certification will be canceled if the course does not include all basic firearm safety instruction requirements or if the DOJ Certified Instructor's certification has expired or has been revoked.

Section 967.55, indicates that the DOJ Certified Instructors, DOJ Course Providers, and their designated DOJ BFSC Employee Proxies are responsible for ensuring the security and maintaining the integrity of the BFSC testing materials in their possession. These instructors are required to keep the testing materials securely locked and away from public view. Additionally, if a DOJ Certified Instructor, DOJ Course Provider or a DOJ BFSC Employee Proxy observes a BFSC applicant cheating, the BFSC applicant automatically fails the test. The DOJ Certified Instructor, DOJ Course Provider, or DOJ BFSC Employee Proxy must note their observations on the BFSC applicant's answer sheet. Furthermore,

this proposed regulation allows BFSC applicants that are unable to read or understand the language of the DOJ Objective Test to receive assistance during the test from a DOJ Certified Instructor, a DOJ Course Provider, a DOJ BFSC Employee Proxy, or an interpreter certified by a governmental agency. During the DOJ Video Course any interpretive or translating assistance is allowed.

Section 967.60, this proposed regulation provides record keeping requirements, as follows all BFSC testing materials must be kept by the DOJ Certified Instructor or DOJ Course Provider for a period of three years in California; DOJ Certified Instructors and DOJ Course Providers shall provide a record of BFSC applicants on a DOJ BFSC Roster; and, an original copy of the DOJ BFSC Roster shall be submitted to DOJ by the fifth working day following the end of the month.

Section 967.65, this proposed regulation establishes that BFSCs are sold in sets of 10 for \$100 to DOJ Certified Instructors and DOJ Course Providers. This proposed regulation sets forth the fees that may be charged to BFSC applicants as follows:

- DOJ Objective Test Fee—maximum twenty dollars (\$20)
- DOJ Video Course Fee—determined by the DOJ Course Provider or DOJ Certified Instructor to cover the costs of giving the course
- DOJ Certified Course Fee—determined by the DOJ Certified Instructor to cover the costs of giving the course.
- User fee for duplicate BFSC's obtained directly from DOJ—five dollars (\$5)

Section 967.70, this proposed regulation provides that refunds for purchased BFSCs may be obtained by DOJ Certified Instructors and DOJ Course Providers who are no longer participating in the BFSC Program. Or, if a mailed order was not received after 30 days have passed.

Section 967.75, this proposed regulation provides for the replacement of voided BFSCs when ten voided BFSCs have been submitted.

Section 967.80, this proposed regulation sets forth DOJ Certified Instructor and DOJ Course Provider initial and renewal application processing time standards at a maximum of 90 days for the Department to complete. This proposed regulation also establishes an applicant's recourse should the Department fail to process an application within the maximum time period.

Section 967.85, this proposed regulation sets forth the DOJ Certified Course initial and renewal application processing time standards at a maximum of 120 days for the Department to complete This proposed regulation also establishes an applicant's recourse should the Department fail to process an application within the maximum time period.

### FISCAL IMPACT ESTIMATES

Fiscal Impact on Public Agencies Including Costs or Savings to State Agencies or Costs/Savings in Federal Funding to the State: The Department believes that there will not be direct costs to any state agency from the proposed regulations, and that the proposed regulations will not affect federal funding to the State. BFSC Program costs are recovered by user fees.

Nondiscretionary Costs/Savings to Local Agencies: The Department believes that there will not be any nondiscretionary cost to any local agency or school district from the proposed regulations.

Mandate or Cost to Any Local Agency or School District for Which Government Code Section 17561 Requires Reimbursement: The proposed regulations do not impose any mandate on local agencies or school districts. There are no costs to local agencies or school districts for which Part 7 (commencing with § 17500) of Division 4 of the Government Code would require reimbursement.

Business Impact: The Department finds that the adoption of these regulations will not have a significant adverse economic impact on business including the ability of California businesses to compete with businesses in other states.

The following reporting, record keeping or other compliance requirements are projected to result from the proposed action and the Department finds that these requirements are necessary for the health, safety, or welfare of the people of the state of California.

- (A) Pursuant to Penal Code section 12802(a), the DOJ Certified Instructor and the DOJ Course Provider shall provide the Department with a record of BFSC applicants on a duplicate DOJ BFSC Roster. As provided for in Penal Code sections 12805(f) and 12802(a) the DOJ Certified Instructor and DOJ Course Provider shall submit the original copy of the DOJ BFSC Roster to the Department by the fifth working day following the end of the month being reported. If no BFSCs were issued during the month, a form does not need to be submitted. As long as all information required is provided, BFSC applicant information can be submitted on a individual form.
- (B) If the purchaser, transferee, or person being loaned the handgun has a BFSC Exemption, the firearms dealer shall: Keep a photocopy of the exemption documentation with the DROS transaction document; and, Record the BFSC Exemption code on the DROS transaction document and submit it to DOJ through the DROS Entry System (DES). (C) As referenced in Penal Code section 12071(b)(8), all BFSC records (including but not

limited to DOJ Objective Test Answer Sheets, BFSC Rosters, BFSC Exemption documentation, and any DOJ BFSC Proxy Agreement) must be maintained for three years by the DOJ Certified Instructor and DOJ Course Provider within the State of California and be made available to the Department upon request in accordance with the requirements of Penal Code section 12071(f).

### **ALTERNATIVES**

The Department must determine that no alternative considered would be more effective in carrying out the purposes of the proposed regulations or would be as effective and less burdensome to affected private persons. The Department invites public comment on alternatives to the regulations during the written comment period.

### IMPACT ON HOUSING COSTS

These proposed regulations will not effect housing costs.

### EFFECT ON JOBS AND BUSINESSES IN CALIFORNIA

The Department is required to assess any impact the proposed regulations may have on the creation or elimination of jobs in the State of California, the creation of businesses, the elimination of new businesses and the expansion of businesses currently operating in the state. The Department is not aware of any significant impact, nor does the Department foresee that the proposed regulations will have any impact on any of the above, but invites interested parties to comment on this issue during the written comment period.

# POTENTIAL COST IMPACT ON PRIVATE PERSONS OR ENTITIES/BUSINESSES

The Department must determine the potential cost impact of the proposed action on private persons or businesses directly affected by the proposal. The proposed regulations do not have significant cost impact on private persons (BFSC applicants) or businesses (firearms dealers) directly affected. To the extent that the proposed regulations do have impact on the cost of private persons and businesses directly affected, the cost impact is a result of Penal Code sections being implemented, interpreted, or made specific by the proposed regulations. The Department invites interested parties to comment on this issue during the written comment period.

### IMPACT ON SMALL BUSINESS

The Department must determine the potential cost impact of the proposed action on small businesses directly affected by the proposal. The proposed regulations do not have significant cost impact on small businesses (firearms dealers) directly affected.

To the extent that the proposed regulations do have impact on the cost of small businesses directly affected, the cost impact is a result of Penal Code sections being implemented, interpreted, or made specific by the proposed regulations. The Department invites interested parties to comment on this issue during the written comment period.

### COMPARABLE FEDERAL LAW

There are no existing federal regulations or statutes comparable to the proposed regulations.

### PLAIN ENGLISH DETERMINATION AND OVERVIEW

Small Business Determination

The Department has determined that the proposed regulations would affect small business.

### Plain English Policy Overview

The intent of the Basic Firearms Safety Certificate statute is to educate purchasers and transferees of handguns by making them more aware of their responsibilities as gun owners, which would help eliminate the ignorance or neglect that leads to children playing with loaded handguns. The objective of the Basic Firearms Safety Certificate Program is to ensure that competent and qualified instructors provide certified basic firearms safety tests/courses to persons in California at convenient times and places. The implementation, interpretation, and specification in these proposed regulations allows for the certification of DOJ Certified Instructors and DOJ Course Providers who will be able to provide purchasers and transferees of handguns with at least one of three routes to obtain a Basic Firearms Safety Certificate.

### Availability of Text in Plain English

The Department has drafted the proposed regulations in plain English pursuant to Government Code §§ 11342(e) and 11346.2(a)(1). The text of the proposed regulations is available in plain English from the contact person listed within this notice.

### ACCESS TO COPIES OF THE TEXT OF REGULATIONS, INITIAL STATEMENT OF REASONS, AND INFORMATION RELIED UPON

The Department has prepared an "Initial Statement of Reasons" which sets forth the reasons for these regulations. The Initial Statement of Reasons, together with the text of the proposed regulations, and this Notice of Proposed Action are available for inspection or will be provided at no charge upon request to the contact person listed in this notice.

Any interested person may inspect a copy or direct questions about the proposed regulations, the state-

ment of reasons, the information on which the proposal is based, and any supplemental information contained in the rulemaking file, from the contact person listed in this notice. Upon prior request, the rulemaking file is available for inspection at: Department of Justice, 4949 Broadway, Sacramento, California 95820, between the hours of 9:00 a.m. and 4:30 p.m., Monday through Friday.

### AVAILABILITY OF CHANGED OR MODIFIED TEXT

After holding the hearing and considering all timely and relevant comments received, the Department may adopt the proposed regulations substantially as described in the notice. If the Department makes modifications which are sufficiently related to the originally proposed text, it will make the modified text, with the changes clearly indicated, available to the public for at least 15 days before the Department adopts the regulations as revised. Please send requests for copies of any modified regulations to the attention of Mike Case at the address indicated below. The Department will accept written comments on the modified regulations for 15 days after the date on which they are made available.

### CONTACT PERSON

Inquiries concerning the substance of the text of the proposed regulations, the Initial Statement of Reasons, or other information upon which the rulemaking is based should be addressed to:

Mike Case
Department of Justice
Firearms Program
Basic Firearms Safety Certificate Program
4949 Broadway
Sacramento, CA 95820
(916) 227-4731 CALNET 8-498-4731
Fax: (916) 227-3744
e-mail casem@hdcdojnet.state.ca.us

Please direct requests for copies of the proposed test of the regulations, the initial statement of reasons, or other information upon which the rulemaking is based to:

Stacy Chacon
Department of Justice, Firearms Program
P.O. Box 820200
Sacramento, CA 94203-0200
(916) 227-3694
Fax (916) 227-3700



# **MASTER INDEX**

# BARCLAYS OFFICIAL CALIFORNIA CODE OF REGULATIONS

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KFC Stacks 35 KFC35

KFC35 1990 .A22

1990 Received on: 09-12-16

.A22 Barclays official Californi TERS

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### § 2606.8. Skunk Rabies.

- (a) Due to the presence of rabies in skunks in California and in many other states and the resultant hazard to the public health of rabies developing in skunks kept as pets, no person shall:
  - (1) trap or capture skunks for pets,
- (2) trap, capture or hold skunks in captivity for sale, barter, exchange or gift,
- (3) transport skunks from or into the state except as provided under (b) below.
- (b) The importation of skunks into California or the exportation of skunks from the State is prohibited except by permit from the California State Department of Health Services to a recognized zoological garden or a research institution.

NOTE: Authority cited: Sections 208 and 1905, Health and Safety Code. Reference: Section 1905, Health and Safety Code.

#### HISTORY

- New section filed 10-1-62; effective thirtieth day thereafter (Register 62, No. 21).
- Amendment filed 1-27-86; effective thirtieth day thereafter (Register 86, No. 5).

### § 2608. Relapsing Fever.

- (a) (Tick-borne). There are no restrictions on case or contacts.
- (b) (Louse-borne) Cases and Suspect Cases to Be Reported by Telephone or Telegraph. (See Section 2501(c).) The patient shall be confined during the clinical phase of the disease in a dwelling or room free of rodents or lice. There are no restrictions on contacts. All lice and louse eggs on the patient's body, hair, or clothing shall be destroyed. Household contacts shall be louse-free.

#### HISTORY

1. Amendment filed 5-24-55; effective thirtieth day thereafter (Register 55, No. 8).

### § 2610. Rheumatic Fever, Acute.

There are no restrictions on case or contacts.

### HISTORY

Amendment filed 5-24-55; effective thirtieth day thereafter (Register 55, No. 8).

### § 2611. Rocky Mountain Spotted Fever.

There are no restrictions on case or contacts.

### HISTORY

Amendment filed 5-24-55; effective thirtieth day thereafter (Register 55, No. 8).

### § 2612. Salmonella Infections (Other Than Typhoid Fever).

(a) Any illness in which organisms of the genus Salmonella (except the typhoid bacillus) have been isolated from feces, blood, urine or pathological material shall be reported as a Salmonella infection. A culture of the organisms on which the diagnosis is established shall be submitted first to a local public health laboratory and then to the State Microbial Diseases Laboratory for definitive identification. The period of isolation in accordance with Section 2518 shall be until clinical recovery. The patient shall be subject to supervision by the local health officer who may require, at his discretion, release specimens of feces for testing in a laboratory approved by the State Department of Health Services.

However, no patient shall be released from supervision to engage in any occupation involving the preparation, serving or handling of food, including milk, to be consumed by individuals other than his immediate family, nor to engage in any occupation involving the direct care of children or of the elderly or of patients in hospitals or other institutional settings until two successive authentic specimens of feces taken at intervals of not less than 24 hours, beginning at least 48 hours after cessation of specific therapy, if any was administered, have been determined, by a public health laboratory approved by the State Department of Health Services to be negative for Salmonella organisms. (See Section 2534.)

(b) Carriers. Any person who harbors Salmonella organisms three months after onset is defined as a convalescent carrier and may be restricted at the discretion of the local health officer.

Any person continuing to harbor Salmonella organisms one year after onset is a chronic carrier. Any person who gives no history of having had Salmonellosis or who had the illness more than one year previour: is found to harbor Salmonella organisms on two successive spiles taken not less than 48 hours apart is also considered to be a chronic error.

Chronic carriers of Salmonella, other than S. typhosa, shall be restricted at the discretion of the local health officer.

(c) Contacts. Restrictions on contacts shall be at the discretion of the local health officer.

NOTE: Authority cited: Sections 208 and 3123, Health and Safety Code. Reference: Section 3123, Health and Safety Code.

#### HISTORY

- 1. Amendment filed 5-24-55; effective thirtieth day thereafter (Register 55, No. 8).
- 2. Amendment filed 10-18-61; effective thirtieth day thereafter (Register 61, No. 21).
- Amendment filed 11-25-83; effective thirtieth day thereafter (Register 83, No. 48).

### § 2612.1. Turtle Salmonellosis.

- (a) Except as otherwise provided in this section, it shall be unlawful to import, sell or offer for sale or distribution to the public any live turtle(s) with a carapace length of less than 4 inches.
- (b) The Department or any authorized representative thereof, or any local health officer or his representative may order the humane destruction of any turtle(s) that are unlawful to import, sell or offer for sale or distribution to the public under subsection (a) above.
- (c) The Department or any authorized representative thereof, or any local health officer or his representative may quarantine turtles, take samples of tank water or any other appropriate samples of or from turtles offered for sale or distribution for the purpose of testing for Salmonella and Arizona organisms. The Department or any local health officer may order the immediate humane destruction of any lot of turtles found contaminated with Salmonella, Arizona, or other organisms which may cause or have caused disease in humans.
- (d) Shipments of turtles under 4 inches in carapace length are permitted to a governmental agency, or to a recognized research or educational institution for research or teaching purposes or to a zoological garden for display.
- (e) The following warning shall be posted conspicuously for buyer information at every display of turtles for retail sale or distribution or where the public may come in contact with turtles:
- CAUTION: Turtles may transmit bacteria causing disease in humans. It is important to wash the hands thoroughly after handling turtles or material that had contact with turtles. Do not allow water or any other substance that had contact with turtles to come in contact with food or areas where food is prepared. Make sure that these precautions are followed by children and others handling turtles.
- (f) For each sale of turtle(s) at retail, a sales slip shall be issued by the seller to the purchaser at time of the sale. The sales slip shall include the name, address and telephone number of the purchaser and the seller, and the date of sale. The sales slip shall have printed legibly on its front the warning statement contained in subsection (e) above. The seller shall keep a copy of the sales slip, which shall include the name, address and telephone number of the purchaser for not less than one year, and keep a complete record of all purchases, losses and other dispositions of turtles.

NOTE: Authority cited: Sections 102 and 208, Health and Safety Code. Reference: Sections 205, 3051–3053, Health and Safety Code.

### HISTORY

- 1. New section filed 10-5-72; effective thirtieth day thereafter (Register 72, No. 41).
- 2. Amendment filed 10-7-77; effective thirtieth day thereafter (Register 77, No. 41).

### § 2613. Shigella Infections (Dysentery, Bacillary).

(a) The period of isolation in accordance with Section 2518 shall be until the acute symptoms have subsided. MICE: Beginning with the first Register printed in 1953, a system of numbering the Registers to correspond to the year, i.e., 53, No. 1, has been adopted.

Register 62, No. 21-10-13-62)

### State of California

California Administrative Register 62, No. 21

(October 13, 1962)

### Amendments and Additions to Rules and Regulations of

Title 3. ✓ Agriculture

Title 4. Department of Alcoholic Beverage Control

Title 8. Division of Industrial Safety
Industrial Accident Commission

Title 14. Fish and Game Commission

Title 16. State Board of Funeral Directors and Embalmers

Title 17. Department of Public Health



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Dogs receiving INITIAL injection of rabies vaccine shall be confined to the premises of, or kept under physical restraint by, the owner, keeper or harborer until 30 days have elapsed following vaccination.

NOTE: Authority cited: Sections 102, 208 and 1900-2000, Health and Safety

History: 1. New section filed 12-19-57; effective thirtieth day thereafter (Register 57, No. 22).

2606.6. Importation of Dogs. All dogs four months of age or older imported into this State for any purpose shall be accompanied by a certificate issued by a licensed veterinarian, stating that the dog or dogs have been vaccinated against rabies within 24 months of the date of importation with canine chick-embryo rabies vaccine or within 12 months of the date of importation with nerve-tissue rabies vaccine.

NOTE: Authority cited: Sections 102, 208 and 1900-2000, Health and Safety

History: 1. New section filed 12-19-57; effective thirtieth day thereafter (Register 57, No. 22).

2606.8. Skunk Rabies. Due to the presence of rabies in skunks in California and in many other states and the resultant hazard to the public health of rabies developing in skunks kept as pets: (a) all local health officers shall establish a quarantine prohibiting, among other things (1) the trapping or capture of skunks for pets (2) the trapping, capture or holding of skunks in captivity for sale, barter, exchange or gift, (3) the transportation of all skunks from or into said quarantine area except as provided under (b) below.

Such quarantines shall continue in existence until the local health officers are advised by the Department that rabies in skunks no longer constitutes a hazard or potential hazard to the public health.

(b) The importation of skunks into California or the exportation of skunks from the State is prohibited except by permit from the Department to recognized zoological gardens or research institutions.

Note: Authority cited: Sections 102 and 208, Health and Safety Code. Reference: Sections 1900 through 2000, Health and Safety Code.

History: 1. New section filed 10-1-62; effective thirtieth day thereafter (Register 62, No. 21).

- 2608. Relapsing Fever. (a) (Tick-borne) There are no restrictions on case or contacts.
- (b) (Louse-borne) Cases and Suspect Cases to Be Reported by Telephone or Telegraph. (See Section 2501(c).) The patient shall be confined during the clinical phase of the disease in a dwelling or room free of rodents or lice. There are no restrictions on contacts. All lice and louse eggs on the patient's body, hair, or clothing shall be destroyed. Household contacts shall be louse-free.

History: 1. Amendment filed 5-24-55; effective thirtieth day thereafter (Register 55, No. 8).

NOTICE: Week ending February 1, 1986 is covered by Register 86, No. 5

(Register 86, No. 5-2-1-86)

MAR 2 4 1986

# State of California California Administrative Code Supplement Register 86, No. 5

(February 1, 1986)

### Amendments and Additions to Rules and Regulations of

Title 8. Department of Industrial Relations
Chapter 8. Office of the Director

Title 14. Commissioner of Corporations
Title 14. Fish and Game Commission

Title 19. Department of Parks and Recreation

Title 14. Resources Agency

Title 17. Department of Health Services
Title 20. Public Utilities Commission

Title 22. Social Security

Division 3. Health Care Services



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(Register 86, No. 5-2-1-86)

(d) Notwithstanding the rabies revaccination intervals specified in Section 2606.4(b) (3) above, local authorities may require revaccination prior to issuance of a license provided that revaccination against rabies in no instance shall be required sooner than one year (12 months) following a primary immunization or sooner than 2 years (24 months) following a vaccination of dogs vaccinated over one year (12 months) of age.

NOTE: Authority cited: Sections 208 and 1905, Health and Safety Code. Reference: Sections 1905 and 1920, Health and Safety Code.

HISTORY:

1. New section filed 12-19-57; effective thirtieth day therefater (Register 57, No. 22).

2. Amendment filed 5-5-71; effective thirtieth day thereafter (Register 71, No. 19).

Amendment filed 5-20-77; effective thirtieth day thereafter (Register 77, No. 21).
 Amendment filed 1-27-86; effective thirtieth day thereafter (Register 86, No. 5).

2606.6. Importation of Dogs.

All dogs four months of age or older imported into this State for any purpose shall be accompanied by a certificate issued by a licensed veterinarian, stating that the dog or dogs have been vaccinated against rabies within 30 months of the date of importation for dogs vaccinated over 12 months of age or within 12 months for dogs vaccinated under 12 months of age with a canine rabies vaccine of a type approved by the Department for an immunity duration of at least 36 months.

NOTE: Authority cited: Sections 208 and 1905, Health and Safety Code. Reference: Sections 1905 and 1920(b), Health and Safety Code.

HISTORY:

- 1. New Section filed 12-19-57; effective thirtieth day thereafter (Register 57, No. 22).
- 2. Amendment filed 5-5-71; effective thirtieth day thereafter (Register 71, No. 19).
- Amendment filed 5-20-77; effective thirtieth day thereafter (Register 77, No. 21).
   Amendment filed 1-27-86; effective thirtieth day thereafter (Register 86, No. 5).

2606.8. Skunk Rabies.

(a) Due to the presence of rabies in skunks in California and in many other states and the resultant hazard to the public health of rabies developing in skunks kept as pets, no person shall:

(1) trap or capture skunks for pets.

(2) trap, capture or hold skunks in captivity for sale, barter, exchange or gift,
 (3) transport skunks from or into the state except as provided under (b)

below.

(b) The importation of skunks into California or the exportation of skunks from the State is prohibited except by permit from the California State Department of Health Services to a recognized zoological garden or a research institution.

NOTE: Authority cited: Sections 208 and 1905, Health and Safety Code. Reference: Section 1905, Health and Safety Code.

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  - 1. Amendment filed 5-24-55; effective thirtieth day thereafter (Register 55, No. 8).

### **State Regulatory Agencies**

The following list of state regulatory agencies contains the addresses of agencies having regulations in Barclays Official California Code of Regulations. The title in which an agency's regulations appear, as well as its section range, is also listed. Please note that this information is current as of December 30, 2016, but is subject to change.

ACCOUNTANCY, BOARD OF

2000 Evergreen Street, Suite 250

Sacramento, CA 95815-3832

(916) 263-3680

**Executive Officer** 

Patti Bowers

Title 16

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